#### 104TH CONGRESS 1ST SESSION

# H. R. 6

To amend the Internal Revenue Code of 1986 to provide a tax credit for families, to reform the marriage penalty, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

**JANUARY 4, 1995** 

Mr. Crane. Mr. Nussle. and Mr. Salmon (for themselves. Mr. Allard. Mr. ARMEY, Mr. BAKER of California, Mr. BAKER of Louisiana, Mr. BALLENGER, Mr. BARR, Mr. BARTLETT of Maryland, Mr. BARTON of Texas, Mr. Bilirakis, Mr. Bliley, Mr. Blute, Mr. Bono, Mr. Bunning of Kentucky, Mr. Burr, Mr. Callahan, Mr. Calvert, Mr. CAMP, Mr. CANADY of Florida, Mr. CREMEANS, Mr. CHRISTENSEN, Mr. CHRYSLER, Mr. COBURN, Mr. COOLEY, Mrs. CUBIN, Mr. CUNNINGHAM, Mr. Doolittle, Mr. Dornan, Ms. Dunn of Washington, Mr. Emerson, Mr. English of Pennsylvania, Mr. Ensign, Mr. Ewing, Mr. Flanagan, Mr. Foley, Mrs. Fowler, Mr. Forbes, Mr. Fox of Pennsylvania, Mr. FRISA, Mr. GANSKE, Mr. GILCHREST, Mr. GILMAN, Mr. GILLMOR, Mr. GOODLATTE, Mr. GOODLING, Mr. GREENWOOD, Mr. GUNDERSON, Mr. HANCOCK, Mr. HASTINGS of Washington, Mr. HAYWORTH, Mr. HEINEMAN, Mr. HERGER, Mr. HILLEARY, Mr. HOBSON, HOSTETTLER, Mr. HUTCHINSON, Mr. INGLIS of South Carolina, Mr. ISTOOK, Mrs. JOHNSON of Connecticut, Mr. JONES, Mr. KINGSTON, Mr. KNOLLENBERG, Mr. LARGENT, Mr. LATOURETTE, Mr. LATHAM, Mr. LEWIS of Kentucky, Mr. LIGHTFOOT, Mr. LINDER, Mr. LONGLEY, Mr. McCollum, Mr. McHugh, Mr. McIntosh, Mr. Mica, Mr. Miller of Florida, Ms. Molinari, Mrs. Myrick, Mr. Packard, Mr. Radanovich, Mr. Riggs, Mr. Roth, Mr. Royce, Mr. Saxton, Mr. Sensenbrenner, Mr. Shadegg, Mr. Shaw, Mr. Shays, Mr. Smith of New Jersey, Mr. SMITH of Michigan, Mr. SOLOMON, Mr. STEARNS, Mr. STOCKMAN, Mr. STUMP, Mr. TALENT, Mr. TATE, Mr. TAYLOR of North Carolina, Mr. THORNBERRY, Mr. THOMAS, Mr. TIAHRT, Mrs. WALDHOLTZ, Mr. WAMP. Mr. Weldon of Florida, Mr. Weller, Mr. Wicker, Mr. Zimmer, Mr. CRAPO, Mr. KOLBE, Mr. PAXON, Mr. YOUNG of Florida, Mr. BROWNBACK, Mr. WELDON of Pennsylvania, Mr. COMBEST, Mr. COBLE, Mr. Ehrlich, and Mrs. Meyers of Kansas) introduced the following bill; which was referred to the Committee on Ways and Means

# A BILL

To amend the Internal Revenue Code of 1986 to provide a tax credit for families, to reform the marriage penalty, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; AMENDMENT OF 1986 CODE.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "American Dream Restoration Act".
- 6 (b) Amendment of 1986 Code.—Except as other-
- 7 wise expressly provided, whenever in this Act an amend-
- 8 ment or repeal is expressed in terms of an amendment
- 9 to, or repeal of, a section or other provision, the reference
- 10 shall be considered to be made to a section or other provi-
- 11 sion of the Internal Revenue Code of 1986.
- 12 SEC. 2. FAMILY TAX CREDIT.
- 13 (a) IN GENERAL.—Subpart C of part IV of sub-
- 14 chapter A of chapter 1 (relating to refundable credits) is
- 15 amended by redesignating section 35 as section 36 and
- 16 by inserting after section 34 the following new section:
- 17 "SEC. 35. FAMILY TAX CREDIT.
- 18 "(a) Allowance of Credit.—
- 19 "(1) IN GENERAL.—In the case of an eligible
- individual, there shall be allowed as a credit against
- 21 the tax imposed by this subtitle for the taxable year

1	an amount equal to the amount described in para-
2	graph (2) multiplied by the number of qualifying
3	children of the taxpayer.
4	"(2) Description of amount.—
5	"(A) IN GENERAL.—The amount described
6	in this paragraph is an amount equal to \$500.
7	reduced (but not below zero) by the applicable
8	reduction amount.
9	"(B) APPLICABLE REDUCTION AMOUNT.—
10	For purposes of subparagraph (A), the term
11	'applicable reduction amount' means an amount
12	which bears the same ratio to the amount appli-
13	cable under subparagraph (A) as—
14	"(i) the excess (if any) of the tax-
15	payer's adjusted gross income over
16	\$200,000, bears to
17	"(ii) \$50,000.
18	"(b) Limitation Based on Amount of Tax.—
19	"(1) IN GENERAL.—The credit allowed by sub-
20	section (a) for the taxable year shall not exceed the
21	excess (if any) of—
22	"(A) the sum of—
23	"(i) the tax imposed by this chapter
24	for the taxable year (reduced by the credits

1	allowable against such tax other than the
2	credits allowable under this subpart), and
3	"(ii) the taxpayer's social security
4	taxes for such taxable year, over
5	"(B) the credit allowed for the taxable year
6	under section 32.
7	"(2) Social security taxes.—For purposes
8	of paragraph (1)—
9	"(A) In general.—The term 'social secu-
10	rity taxes' means, with respect to any taxpayer
11	for any taxable year—
12	"(i) the amount of the taxes imposed
13	by sections 3101, 3111, 3201(a), and
14	3221(a) on amounts received by the tax-
15	payer during the calendar year in which
16	the taxable year begins,
17	"(ii) the taxes imposed by section
18	1401 on the self-employment income of the
19	taxpayer for the taxable year, and
20	"(iii) the taxes imposed by section
21	3211(a)(1) on amounts received by the
22	taxpayer during the calendar year in which
23	the taxable year begins.
24	"(B) Coordination with special re-
25	FUND OF SOCIAL SECURITY TAXES.—The term

'social security taxes' shall not include any taxes to the extent the taxpayer is entitled to a special refund of such taxes under section 6413(c).

"(C) Special rule.—Any amounts paid pursuant to an agreement under section 3121(l) (relating to agreements entered into by American employers with respect to foreign affiliates) which are equivalent to the taxes referred to in subparagraph (A)(i) shall be treated as taxes referred to in such subparagraph.

## "(c) Inflation Adjustments.—

"(1) IN GENERAL.—In the case of a taxable year beginning in a calendar year after 1996, the \$500 and \$200,000 amounts contained in subsection (a)(2) shall each be increased by an amount equal to—

"(A) such dollar amount, multiplied by

"(B) the cost-of-living adjustment determined under section 1(f)(3) for the calendar year in which the taxable year begins, determined by substituting 'calendar year 1995' for 'calendar year 1992' in subparagraph (B) thereof.

1	"(2) ROUNDING.—If any amount as adjusted
2	under paragraph (1) is not a multiple of \$50, such
3	amount shall be rounded to the nearest multiple of
4	\$50.
5	"(d) Definitions and Special Rules.—For pur-
6	poses of this section—
7	"(1) Eligible individual.—The term 'eligible
8	individual' has the meaning given to such term by
9	section 32(c)(1) (determined without regard to sub-
10	paragraph (B) thereof).
11	"(2) QUALIFYING CHILD.—The term 'qualifying
12	child' means an individual who—
13	"(A) is a qualifying child, within the mean-
14	ing of section 32(c)(3) (determined without re-
15	gard to subparagraph (E) thereof), and
16	"(B) has not attained the age of 18 as of
17	the close of the calendar year in which the tax-
18	able year of the taxpayer begins.
19	"(3) Certain other rules apply.—Rules
20	similar to the rules of subsections (d) and (e) of sec-
21	tion 32 shall apply.''
22	(b) Conforming Amendments.—
23	(1) Paragraph (2) of section 1324(b) of title
24	31, United States Code, is amended by inserting be-
25	fore the period ". or from section 35 of such Code".

- 1 (2) The table of sections for subpart C of part
- 2 IV of subchapter A of chapter 1 is amended by
- 3 striking the item relating to section 35 and inserting
- 4 the following new items:

"Sec. 35. Family tax credit.

"Sec. 36. Overpayments of tax."

- 5 (c) Effective Date.—The amendments made by
- 6 this section shall apply to taxable years beginning after
- 7 December 31, 1995.
- 8 SEC. 3. CREDIT TO REDUCE THE MARRIAGE PENALTY.
- 9 (a) IN GENERAL.—Subpart A of part IV of sub-
- 10 chapter A of chapter 1 (relating to nonrefundable personal
- 11 credits) is amended by inserting after section 22 the fol-
- 12 lowing new section:
- 13 "SEC. 23. REDUCTION OF MARRIAGE PENALTY.
- 14 "(a) Allowance of Credit.—In the case of a
- 15 qualified married couple, there shall be allowed as a credit
- 16 against the tax imposed by this chapter for the taxable
- 17 year an amount equal to the applicable dollar amount.
- 18 "(b) QUALIFIED MARRIED COUPLE.—For purposes
- 19 of this section, the term 'qualified married couple' means
- 20 a husband and wife who file a joint return for the taxable
- 21 year and who, but for this section, would be required to
- 22 pay more in income taxes under this subtitle because of
- 23 the fact that they were legally married during such taxable

- 1 year than they would be required to pay if they had not
- 2 been married.
- 3 "(c) Applicable Dollar Amount.—For purposes
- 4 of this section, the term 'applicable dollar amount' means,
- 5 with respect to taxable years beginning in any calendar
- 6 year, the amount which the Secretary estimates will result
- 7 in a reduction in revenues to the Treasury for such taxable
- 8 years of \$2,000,000,000. In no event may the applicable
- 9 dollar amount with respect to any taxpayer exceed the
- 10 marriage penalty that such taxpayer would be required to
- 11 pay but for this section."
- 12 (b) Table of Sections.—The table of sections for
- 13 such subpart A is amended by inserting after the item re-
- 14 lating to section 22 the following new item:

"Sec. 23. Reduction of marriage penalty."

- 15 (c) Effective Date.—The amendments made by
- 16 this section shall apply to taxable years beginning after
- 17 the date of the enactment of this Act.
- 18 SEC. 4. ESTABLISHMENT OF AMERICAN DREAM SAVINGS
- 19 **ACCOUNTS.**
- 20 (a) IN GENERAL.—Subpart A of part I of subchapter
- 21 D of chapter 1 (relating to pension, profit-sharing, stock
- 22 bonus plans, etc.) is amended by inserting after section
- 23 408 the following new section:

1	"SEC. 408A. AMERICAN DREAM SAVINGS ACCOUNTS.
2	"(a) GENERAL RULE.—Except as provided in this
3	section, an American Dream Savings Account shall be
4	treated for purposes of this title in the same manner as
5	an individual retirement plan.
6	"(b) American Dream Savings Account.—For
7	purposes of this title, the term 'American Dream Savings
8	Account' or 'ADS account' means an individual retirement
9	plan which is designated at the time of the establishment
10	of the plan as an American Dream Savings Account. Such
11	designation shall be made in such manner as the Secretary
12	may prescribe.
13	"(c) Contribution Rules.—
14	"(1) No deduction allowed.—No deduction
15	shall be allowed under section 219 for a contribution
16	to an ADS account.
17	"(2) Contribution limit.—
18	"(A) In GENERAL.—The aggregate
19	amount of contributions (other than rollover
20	contributions) for any taxable year to all ADS
21	accounts maintained for the benefit of an indi-
22	vidual shall not exceed the lesser of—
23	"(i) \$2,000, or
24	"(ii) an amount equal to the com-
25	pensation includible in the individual's

gross income for such taxable year.

26

1	"(B) \$4,000 LIMITATION FOR CERTAIN AD-
2	DITIONAL MARRIED INDIVIDUALS.—
3	"(i) IN GENERAL.—In the case of an
4	individual to whom this subparagraph ap-
5	plies for the taxable year, the limitation of
6	subparagraph (A)(ii) shall be equal to the
7	sum of—
8	"(I) the compensation includible
9	in such individual's gross income for
10	the taxable year, plus
11	"(II) the compensation includible
12	in the gross income of such individ-
13	ual's spouse for the taxable year re-
14	duced by the amount of the limitation
15	under subparagraph (A) applicable to
16	such spouse for such taxable year.
17	"(ii) Individuals to whom clause
18	(i) APPLIES.—Clause (i) shall apply to any
19	individual if—
20	"(I) such individual files a joint
21	return for the taxable year, and
22	"(II) the amount of compensa-
23	tion (if any) includible in such individ-
24	ual's gross income for the taxable year
25	is less than the compensation includ-

1	ible in the gross income of such indi-
2	vidual's spouse for the taxable year.
3	"(C) Adjustment for inflation.—
4	"(i) IN GENERAL.—In the case of a
5	taxable year beginning in a calendar year
6	after 1996, the \$2,000 amount contained
7	in subparagraph (A) shall be increased by
8	an amount equal to—
9	"(I) such dollar amount, multi-
10	plied by
11	''(II) the cost-of-living adjust-
12	ment under section 1(f)(3) for the cal-
13	endar year in which the taxable year
14	begins, determined by substituting
15	'calendar year 1995' for 'calendar
16	year 1992' in subparagraph (B) there-
17	of.
18	"(ii) Rounding.—If any amount as
19	adjusted under clause (i) is not a multiple
20	of \$50, such amount shall be rounded to
21	the nearest multiple of \$50.
22	"(D) Tax on excess contributions.—
23	Section 4973 shall be applied separately with
24	respect to individual retirement plans which are
25	ADS accounts and individual retirement plans

1	which are not ADS accounts; except that, for
2	purposes of applying such section with respect
3	to individual retirement plans which are ADS
4	accounts, excess contributions shall be consid-
5	ered to be any amounts in excess of the limita-
6	tion under subsection $(c)(2)(A)$ .
7	"(3) Contributions permitted after age
8	701/2.—Contributions to an ADS account may be
9	made even after the individual for whom the account
10	is maintained has attained age $70\frac{1}{2}$ .
11	"(4) Mandatory distribution rules not
12	TO APPLY, ETC.—Subsections (a)(6) and (b)(3) of
13	section 408 (relating to required distributions) and
14	section 4974 (relating to excise tax on certain accu-
15	mulations in qualified retirement plans) shall not
16	apply to any ADS account.
17	"(5) Limitations on rollover contribu-
18	TIONS.—No rollover contribution may be made to an
19	ADS account unless—
20	"(A) such contribution is from another
21	ADS account, or
22	"(B) such contribution is from an individ-
23	ual retirement plan (other than an ADS ac-
24	count) and is made before January 1, 1998.

1	"(d) Distribution Rules.—For purposes of this
2	title—
3	"(1) IN GENERAL.—In the case of a qualified
4	distribution from an ADS account—
5	"(A) no portion of such distribution shall
6	be includible in gross income, and
7	"(B) section 72(t) shall not apply.
8	"(2) Qualified distribution.—For purposes
9	of this subsection—
10	"(A) In General.—The term 'qualified
11	distribution' means any payment or distribu-
12	tion—
13	"(i) made on or after the date on
14	which the individual attains age $59\frac{1}{2}$ ,
15	"(ii) made to a beneficiary (or to the
16	estate of the individual) on or after the
17	death of the individual,
18	"(iii) attributable to the individual's
19	being disabled (within the meaning of sec-
20	tion $72(m)(7)$ , or
21	"(iv) which is a qualified special pur-
22	pose distribution (within the meaning of
23	subsection (e)).

1	"(B) Distributions within 5 years.—
2	No payment or distribution shall be treated as
3	a qualified distribution if—
4	"(i) it is made within the 5-taxable
5	year period beginning with the 1st taxable
6	year in which the individual made a con-
7	tribution to an ADS account (or such indi-
8	vidual's spouse made a contribution to an
9	ADS account) established for such individ-
10	ual, or
11	"(ii) in the case of a payment or dis-
12	tribution properly allocable to a rollover
13	contribution (or income allocable thereto),
14	it is made within 5 years after the date on
15	which such rollover contribution was made,
16	as determined under regulations prescribed
17	by the Secretary.
18	Clause (ii) shall not apply to a rollover con-
19	tribution from an ADS account.
20	"(3) Income inclusion for rollovers from
21	NON-ADS ACCOUNTS.—In the case of any amount
22	paid or distributed out of an individual retirement
23	plan (other than an ADS account) which is paid into
24	an ADS account (established for the benefit of the
25	payee or distributee, as the case may be) before the

1	close of the 60th day after the day on which the
2	payment or distribution is received—
3	"(A) sections 72(t) and 408(d)(3) shall not
4	apply, and
5	"(B) any amount required to be included
6	in gross income by reason of this paragraph
7	shall be so included ratably over the 4-taxable
8	year period beginning with the taxable year in
9	which the payment or distribution is made.
10	"(e) Qualified Special Purpose Distribu-
11	TION.—
12	"(1) In general.—For purposes of this sec-
13	tion, the term 'qualified special purpose distribution'
14	means any payments or distributions to an individ-
15	ual from an ADS account—
16	"(A) if such payments or distributions are
17	qualified first-time homebuyer distributions, or
18	"(B) to the extent such payments or dis-
19	tributions do not exceed—
20	"(i) the qualified higher education ex-
21	penses of the taxpayer for the taxable year
22	in which received, and
23	"(ii) the qualified medical expenses of
24	the taxpayer for the taxable year in which
25	received.

The term 'qualified special purpose distribution' shall not include any payment or distribution to the extent such payment or distribution reduces the balance of the amounts in ADS accounts of the tax-payer below \$1,000.

# "(2) QUALIFIED FIRST-TIME HOMEBUYER DISTRIBUTIONS.—

"(A) IN GENERAL.—For purposes of this subsection, the term 'qualified first-time home-buyer distribution' means any payment or distribution received by an individual to the extent such payment or distribution is used by the individual before the close of the 60th day after the day on which such payment or distribution is received to pay qualified acquisition costs with respect to a principal residence for such individual as a first-time homebuyer.

"(B) QUALIFIED ACQUISITION COSTS.—
For purposes of this paragraph, the term 'qualified acquisition costs' means the costs of acquiring, constructing, or reconstructing a residence. Such term includes any usual or reasonable settlement, financing, or other closing costs.

1	"(C) First-time homebuyer; other
2	DEFINITIONS.—For purposes of this para-
3	graph—
4	"(i) First-time homebuyer.—The
5	term 'first-time homebuyer' means any in-
6	dividual if such individual (and, if married,
7	such individual's spouse) had no present
8	ownership interest in a principal residence
9	during the 3-year period ending on the
10	date of acquisition of the principal resi-
11	dence to which this paragraph applies.
12	"(ii) Principal residence.—The
13	term 'principal residence' has the same
14	meaning as when used in section 1034.
15	"(iii) Date of acquisition.—The
16	term 'date of acquisition' means the date—
17	"(I) on which a binding contract
18	to acquire the principal residence to
19	which subparagraph (A) applies is en-
20	tered into, or
21	"(II) on which construction or re-
22	construction of such a principal resi-
23	dence is commenced.
24	"(D) Special rule where delay in ac-
25	QUISITION.—If any payment or distribution out

1	of an ADS account fails to meet the require-
2	ments of subparagraph (A) solely by reason of
3	a delay or cancellation of the purchase or con-
4	struction of the residence, the amount of the
5	payment or distribution may be contributed to
6	an ADS account as provided in subsection
7	(d)(3)(A)(i) of section 408 (determined by sub-
8	stituting '120 days' for '60 days' in such sec-
9	tion), except that—
10	"(i) subsection (d)(3)(B) of such sec-
l 1	tion shall not be applied to such contribu-
12	tion, and
13	"(ii) such amount shall not be taken
14	into account in determining whether sub-
15	section (d)(3)(A)(i) of such section applies
16	to any other amount.
17	"(5) Qualified higher education ex-
18	PENSES.—For purposes of this subsection—
19	"(A) IN GENERAL.—The term 'qualified
20	higher education expenses' means tuition, fees,
21	books, supplies, and equipment required for the
22	enrollment or attendance of—
23	''(i) the taxpayer,
24	"(ii) the taxpayer's spouse, or

1	"(iii) the taxpayer's child (as defined
2	in section 151(c)(3)) or grandchild,
3	at an eligible educational institution (as defined
4	in section $135(c)(3)$ .
5	"(B) Coordination with savings bond
6	PROVISIONS.—The amount of qualified higher
7	education expenses for any taxable year shall be
8	reduced by any amount excludable from gross
9	income under section 135.
10	"(6) Qualified medical expenses.—
11	"(A) In General.—For purposes of this
12	subsection, the term 'qualified medical ex-
13	penses' means any amounts paid during the
14	taxable year, not compensated for by insurance
15	or otherwise, for medical care (as defined in
16	section 213(d)) of the taxpayer, his spouse, or
17	a dependent (as defined in section 152).
18	"(B) Long-term care insurance.—
19	Such term includes premiums paid during the
20	taxable year for any long-term care insurance
21	contract for the benefit of the individual or
22	such individual's spouse.
23	"(C) Long-term care insurance con-
24	TRACT.—For purposes of subparagraph (B).

1	the term 'long-term care insurance contract'
2	means any insurance contract issued if—
3	"(i) the only insurance protection pro-
4	vided under such contract is coverage of
5	qualified long-term care services and bene-
6	fits incidental to such coverage (as defined
7	under regulations prescribed by the Sec-
8	retary),
9	"(ii) the maximum benefit under the
10	policy for expenses incurred for any day
11	does not exceed \$200,
12	"(iii) such contract does not cover ex-
13	penses incurred for services or items to the
14	extent that such expenses are reimbursable
15	under title XVIII of the Social Security
16	Act or would be so reimbursable but for
17	the application of a deductible or coinsur-
18	ance amount,
19	"(iv) such contract is guaranteed re-
20	newable,
21	"(v) such contract does not have any
22	cash surrender value, and
23	"(vi) all refunds of premiums, and all
24	policyholder dividends or similar amounts,
25	under such contract are to be applied as a

1	reduction in future premiums or to in-
2	crease future benefits.
3	"(f) Other Definitions.—For purposes of this sec-
4	tion—
5	"(1) Rollover contributions.—The term
6	'rollover contributions' means contributions de-
7	scribed in sections 402(c), 403(a)(4), 403(b)(8), and
8	408(d)(3).
9	"(2) Compensation.—The term compensa-
10	tion' has the meaning given such term by section
11	219(f).''
12	(b) Conforming Amendment.—The table of sec-
13	tions for subpart A of part I of subchapter D of chapter
14	1 is amended by inserting after the item relating to section
15	408 the following new item:
	"Sec. 408A. American dream savings accounts."
16	(c) Effective Date.—The amendments made by
17	this section shall apply to taxable years beginning after

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HR 6 IH2S——2

18 December 31, 1995.